

**JAN/FY06**

# **FORT BUCHANAN**

**Puerto Rico**

**Army Defense Environmental  
Restoration Program  
Installation Action Plan**

Final 24 August 2006

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## Statement of Purpose

The purpose of the Installation Action Plan (IAP) is to outline the total multi-year Installation Cleanup Program for an installation. The plan identifies environmental cleanup requirements at each site or area of concern, and propose a comprehensive, installation-wide approach, with associated costs and schedules, to conduct investigations and necessary remedial actions.

In an effort to coordinate planning information between the restoration manager, Installation Management Agency-Army Reserve Office (IMA-ARO), Fort Buchanan, U.S. Army Environmental Center (USAEC), executing agencies, regulatory agencies, and the public, an IAP was completed. The IAP is used to track requirements, schedules and tentative budgets for all major Army installation cleanup programs.

All site-specific funding and schedule information has been prepared according to projected overall Army funding levels and is, therefore, subject to change.

The following agencies contributed to the formulation and completion of this IAP during a planning workshop held on 4 - 5 January 2005:

**Company/Installation/Branch**

Engineering & Environment Inc. for IMA-ARO

Engineering & Environment Inc. for USAEC

Environmental Quality Board

Fort Buchanan

IMA-ARO

US Environmental Protection Agency (USEPA)

# Acronyms & Abbreviations

<b>AEDB-CC</b>	Army Environmental Database-Compliance-Related Cleanup
<b>AEDB-R</b>	Army Environmental Database-Restoration
<b>BRAC</b>	Base Realignment and Closure
<b>CERCLA</b>	Comprehensive Environmental Response, Compensation and Liability Act of 1980
<b>CMI(C)</b>	Corrective Measures Implementation (Construction)
<b>CMI(O)</b>	Corrective Measures Implementation (Operations)
<b>CMS</b>	Corrective Measures Study
<b>CS</b>	Confirmation Sampling
<b>CTC</b>	Cost to Complete
<b>DD</b>	Decision Document
<b>DERP</b>	Defense Environmental Restoration Program
<b>DES</b>	Design
<b>DoD</b>	Department of Defense
<b>EBS</b>	Environmental Baseline Study
<b>FS</b>	Feasibility Study
<b>FY</b>	Fiscal Year
<b>IAP</b>	Installation Action Plan
<b>IMA-ARO</b>	Installation Management Agency-Army Reserve Office
<b>IRA</b>	Interim Remedial Action
<b>IRP</b>	Installation Restoration Program
<b>K</b>	Thousand
<b>LTM</b>	Long Term Management
<b>MC</b>	Munitions Constituent
<b>MEC</b>	Munitions & Explosives of Concern
<b>MMRP</b>	Military Munitions Response Program
<b>NFA</b>	No Further Action
<b>NPL</b>	National Priorities List
<b>PA</b>	Preliminary Assessment
<b>PCB</b>	Polychlorinated Biphenyl
<b>PREQB</b>	Puerto Rico Environmental Quality Board
<b>RA</b>	Remedial Action
<b>RAB</b>	Restoration Advisory Board
<b>RAC</b>	Risk Assessment Code
<b>RA(C)</b>	Remedial Action (Construction)
<b>RA(O)</b>	Remedial Action (Operations)
<b>RC</b>	Response Complete
<b>RCRA</b>	Resource Conservation and Recovery Act
<b>RD</b>	Remedial Design
<b>REM</b>	Removal
<b>RFA</b>	RCRA Facility Assessment
<b>RFI</b>	RCRA Facility Investigation
<b>RI</b>	Remedial Investigation
<b>ROD</b>	Record of Decision
<b>SI</b>	Site Inspection
<b>SWMU</b>	Solid Waste Management Unit

# Acronyms & Abbreviations

<b>TAPP</b>	Technical Assistance for Public Participation
<b>TRC</b>	Technical Review Committee
<b>USAEC</b>	US Army Environmental Center
<b>USAG</b>	US Army Garrison
<b>USAR</b>	US Army Reserve
<b>USEPA</b>	US Environmental Protection Agency

# Acronyms & Abbreviations

## Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) and Resource Conservation and Recovery Act (RCRA) Acronym Conversions

### CERCLA

### RCRA

Preliminary Assessment (PA)	=	RCRA Facility Assessment (RFA)
Site Inspection (SI)	=	Confirmation Sampling (CS)
Remedial Investigation/ Feasibility Study (RI/FS)	=	RCRA Facility Investigation/Corrective Measures Study (RFI/CMS)
Remedial Design (RD)	=	Design (DES)
Remedial Action (Construction) (RA(C))	=	Corrective Measures Implementation (Construction) (CMI(C))
Remedial Action (Operation) (RA(O))	=	Corrective Measures Implementation (Operation) (CMI(O))
Long Term Management (LTM)	=	Long Term Management (LTM)
Interim Remedial Action (IRA)	=	Interim Remedial Action (IRA)

# Installation Information

**Installation Locale:** Fort Buchanan is located within the San Juan Metropolitan Area, located on the north coast of Puerto Rico. Puerto Rico is the smallest of the Greater Antilles that separates the Caribbean Sea from the Atlantic Ocean. The installation lies approximately six miles southwest of the old San Juan and occupies approximately 746 acres within two municipalities, Bayamón and Guaynabo. Physiographically, Fort Buchanan is located on the northern coastal plain of Puerto Rico, which is about five miles wide and slopes gently upward to the central mountain chain, called the Cordillera Central.

A busy commercial area lies to the east of Fort Buchanan outside the East Main Gate. State Road PR-2 connects San Juan with the municipalities of Guaynabo and Bayamón, and the surrounding shopping areas, restaurants, and other businesses. Fort Buchanan is surrounded at the northeast by an industrial park known as Amelia Industrial Park, and at the northeastern corner by a federal detention center. The Caribbean Gulf Refinery and the Puerto Rico Department of Corrections, which houses persons in a witness protection program, occupies land to the west of the installation. A privately owned wooded area lies to the southwest, and numerous residential areas including Tintillo Gardens, Villa Caparra, Chalets de Caparra, Villa España, Tintillo Hills and Victor Bragger lie to the south.

**Installation Mission:** Fort Buchanan is the only active Army Post in the Caribbean Basin area. It continues to support the reserve components and active component soldiers in Puerto Rico and U.S. Virgin Islands as a power projection platform to mobilize the nation's only fully bilingual and bicultural force, a definite asset for Department of Defense (DoD) relations with central and South America. Its principal mission is the mobilization, readiness and actual deployment of some 15,000 reserve Component soldiers in Puerto Rico and the U.S. Virgin Islands. The installation also provides support to DoD operations in the Caribbean area (e.g. Operation Restore Democracy).

**Lead Organization:**  
IMA-ARO

**Lead Executing Agencies:**

**Investigation Phase:** US Army Corps of Engineers, Baltimore District

**Remedial Action Phase:** US Army Corps of Engineers, Baltimore District

**Regulatory Participation:**

**Federal:** US Environmental Protection Agency, Caribbean Field Office, Region II

**Commonwealth:** Puerto Rico Environmental Quality Board (PREQB)

**National Priorities List (NPL) Status:** Not on NPL

**Installation Restoration Advisory Board (RAB)/Technical Review Committee**

**(TRC)/Technical Assistance for Public Participation (TAPP) Status:** No RAB, TRC or TAPP exists at Fort Buchanan.

# Installation Information

## ***Installation Program Summaries***

### ***IRP***

Primary Contaminants of Concern: to be determined

Affected Media of Concern: to be determined

Estimated Date for Response Complete (RC): 2008

Funding to date (up to Fiscal Year (FY)05): \$646,580

Current year funding (FY06): \$399,150

Cost-to-Complete (CTC) (FY07+): \$377,000

### ***MMRP***

Primary Contaminants of Concern: Munitions and Explosives of Concern (MEC), Munitions Constituent (MC), Metals

Affected Media of Concern: Soil, Groundwater

Estimated Date for RC: 2017

Funding to date (up to FY05): \$0

Current year funding (FY06): \$0

CTC (2007+): \$6,303,000



# Cleanup Program Summary

## ***Installation Historic Activity***

In 1903, the first Puerto Rican U.S. Army unit was established (the Puerto Rico Regiment) under the command of Lieutenant Colonel James A. Buchanan. "Camp Buchanan" was established in 1923. It was originally located on a 300 acre tract of land some six miles south of San Juan Bay.

From 1926 to 1930 Camp Buchanan was used as a maneuver training area and range by the Regular Army, by the National Guard troops and as a Citizen Military Training Camp. In May 1940 it was designated as Fort Buchanan and expanded to 1,514 acres initially, later to 4,500 acres. Permanent facilities were constructed.

During World War II, Fort Buchanan housed a depot supplying the Army Antilles Department. It also processed local troops through its replacement center. The industrial complex included pier facilities, ammunition storage areas, and extensive railroad network connecting it to the bay.

After World War II, the post was gradually reduced in size to its present 476 acres. The post continued to be used throughout the Korean War as a supply and replacement depot.

Until closure as an Army post in 1966, it remained a Command Depot with post facilities, a personnel center, and a special training center. With the deactivation of the Antilles Command on December 31, 1966, Fort Buchanan came under U.S. Navy control. A detachment of approximately 100 personnel remained as a residual element designated at U.S. Army Command Group and placed under command of the U.S. Army Forces Southern Command in Panama, this element consisted of a small command group and support detachment, Rodriguez U.S. Army Hospital (Inactivated in 1971), and advisory groups for the U.S. Army Reserve, the national Guard and the Reserve Officers' Training Corps. While not organic to the command, an Armed Forces Examining and Entrance Station and Intelligence Corps Detachment (inactivated in 1971) also received support from the command.

In December 1971, Fort Buchanan returned to U.S. Army control under the Third Army. It continued to support the Army Reserve, including support of seven Army Reserve Centers throughout Puerto Rico. It became host to a number of tenant activities of the Reserve components, Navy, Coast Guard, Air Force and several non-military federal agencies.

On July 1, 1973 as a result of Army reorganization, Camp Buchanan was redesignated as US Army Garrison (USAG), Fort Buchanan under direct control of Headquarters US Army Forces Command. Initially the Commander, USAG, commanded the Senior Army Advisors to the US Army Reserve (USAR) and NG elements in Puerto Rico and the U.S. Virgin Islands, the Readiness Group, and USAR.

# Cleanup Program Summary

## **IRP**

- Prior Year Progress: Final RFA completed in PREQB in 1990, Environmental Baseline Study (EBS) completed in 1995, Draft RFI work plan completed in 2005.
- Future Plan of Action: Complete RFI.

## **MMRP**

- Prior Year Progress: Closed Transferring and Transferred Range Inventory completed in 2003
- Future Plan of Action: The installation plans to complete the SI for FTB-001-R-01 in 2007.

# FORT BUCHANAN

## Installation Restoration Program

**Total Army Environmental Database-Restoration (AEDB-R) IRP Sites / AEDB-R sites with Response Complete:** 20/19

**Different Site Types:**

8 Spill Site Area	3 Underground Storage Tank
3 Storage Area	2 Landfill
2 Contaminated Buildings	1 Unexploded Munitions/Ordnance
1 Contaminated Groundwater	

**Most Widespread Contaminants of Concern:** To be determined

**Media of Concern:** To be determined

**Completed Removal (REM)/IRA/Remedial Action (RA):**

1999 – FTB-030 – RA Completed

**Total IRP Funding**

Prior years (up to FY05):	\$ 646,580
Current year funding (FY06):	\$ 399,150
Future Requirements (FY07+):	\$ 377,000
Total:	\$1,422,730

**Duration of IRP**

Year of IRP Inception: 1983

Year of IRP RC: 2008

Year of IRP Completion including Long Term Management (LTM): 2008

# IRP Contamination Assessment

## ***IRP Contamination Assessment Overview***

Ft Buchanan received notice from USEPA Region II in January 2005 that required additional investigation of 15 sites that were previously identified in the RFA or EBS studies.

## ***IRP Cleanup Exit Strategy***

Complete RFI sampling. If impacts to soil, groundwater or surface water media are indicated by analytical data, a baseline risk assessment will be conducted and sites will be opened in AEDB-R or Army Environmental Database-Compliance-Related Cleanup (AEDB-CC) to address areas of concern as per DoD and USEPA cleanup guidance. CMS alternatives will be considered based on the results of the baseline risk assessment. CMI(C) will be implemented where necessary.

If no contamination is found, No Further Action (NFA) will be requested.

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## Previous Studies

### 1984

- Installation Assessment of Fort Buchanan, Environmental Science & Engineering Inc. and US Army Toxic and Hazardous Materials Agency

### 1997

- Environmental Baseline Survey, USAEC, January

# FORT BUCHANAN

## Installation Restoration Program Site Descriptions

# SITE WIDE INV. SITE WIDE INVESTIGATION

## SITE DESCRIPTION

Ft Buchanan received notice from EPA region II in January 2005 that requires additional investigation of previous sites identified in RFA and EBS studies.

The following 15 sites were identified in the letter:

- Solid Waste Management Unit (SWMU) 1 Old Hazardous Waste Containers
- SWMU 3 Pesticides and Chemicals Burial Trench
- SWMU 4 Spent Solvents Storage Area
- SWMU 5 Polychlorinated Biphenyl (PCB) Transformers Storage Area #1
- SWMU 6 PCB Transformers Storage Area #2
- Area of Concern 2 Pesticide Storage and Formulating Area #2
- Building 541
- Building S-563
- Used Oil Staging Area
- 65<sup>th</sup> Army Reserve Command Refueling Area
- Heavy Equipment Storage Area
- Old Landfill
- Potential Hazardous Material Burial Site
- Small Arms Firing Range (MMRP site FTB-001-R-01)
- Building S-159

## STATUS

**REGULATORY DRIVER:** RCRA C

**RRSE:** Low

**CONTAMINANTS OF CONCERN:**  
Unknown

**MEDIA OF CONCERN:** Unknown

<u>Phases</u>	<u>Start</u>	<u>End</u>
RFA .....	198309 .....	198403
RFI/CMS.....	200503 .....	200809

**RC DATE:** 200809

## CLEANUP STRATEGY

USAEC is currently preparing an RFI Work Plan in conjunction with USEPA Region II and PREQB in order to address the sites listed above. Completion of the work plan is anticipated in February 2006.

If impacts to soil, groundwater or surface water media are indicated by analytical data, a baseline risk assessment will be conducted and sites will be opened in AEDB-R or AEDB-CC to address areas of concern as per DoD and USEPA cleanup guidance. CMS alternatives will be considered based on the results of the baseline risk assessment. CMI(C) will be implemented where necessary.

If no contamination is found, NFA will be requested.



## IRP No Further Action Sites Summary

AEDB-R #	Site Title	Documentation/Reason for NFA	NFA Date
FTB-001	DEH Motor Pool/Shop Building 556	Study Completed, No Cleanup Required	198403
FTB-002	Antiles School Sys Motor Pool/Shop	Study Completed, No Cleanup Required	199510
FTB-003	Area wide Military Support Activity MP	Study Completed, No Cleanup Required	198403
FTB-006	Directorate of Personnel and CA AC Shop	Study Completed, No Cleanup Required	198403
FTB-007	PX Service Station	All Required Cleanup(s) Completed	199201
FTB-008	Wash Rack Building 538	Study Completed, No Cleanup Required	198403
FTB-012	MEDDAC Lab Building 518	Study Completed, No Cleanup Required	198403
FTB-013	Vet Lab	Study Completed, No Cleanup Required	198403
FTB-015	Building 556 Pesticide Storage	Study Completed, No Cleanup Required	198403
FTB-016	Building 539 Pesticide Storage	All Required Cleanup(s) Completed	199101
FTB-017	Pesticide Burial N PR 28	Study Completed, No Cleanup Required	199507
FTB-019	DEH UST Building 556	Study Completed, No Cleanup Required	198403
FTP-027	Photo Lab DPTSEC/TSC	Study Completed, No Cleanup Required	198403
FTB-028	Construction Landfill	Other	198403
FTB029	Abandoned UST Bldg 152	Study Completed, No Cleanup Required	199710
FTB-030	Comp-Asbestos Abatement AFH (BRAC)	All Required Cleanup(s) Completed	199908
FTB-031	Comp Ft Buchanan Lead Based Paint Abatement	Not Eligible For ER,A/Base Realignment and Closure (BRAC) Funding	199908
FTB-032	UXO Archive/Search/Survey and Removal	Study Completed, No Cleanup Required	199710
FTB-033	Characterize NRC Licensed Material	Study Completed, No Cleanup Required	199710

**Initiation of IRP:** 1983

## **Past Phase Completion Milestones**

### **1984**

- PA at FTB-001, FTB-002, FTB-003, FTB-006, FTB-007, FTB-008, FTB-012, FTB-013, FTB-017, FTB-027, FTB-028 March
- SI at FTB-001, FTB-002, FTB-003, FTB-006, FTB-007, FTB-008, FTB-012, FTB-013, FTB-017, FTB-027, FTB-028 March
- RA(C) at FTB-007 March
- RFA at FTB-015, FTB-016, Site Wide Inv. March
- CS at FTB-015, FTB-016 March
- Initial Site Characterization at FTB-019 March
- Investigation at FTB-019 March

### **1993**

- PA at FTB-030 May
- SI at FTB-030 June
- RI/FS at FTB-030 July
- RD at FTB-030 August
- RI/FS at FTB-017 December

### **1997**

- Initial Site Characterization at FTB-029 October
- PA at FTB-031 October
- PA at FTB-032 October
- PA at FTB-033 October

### **1999**

- RA(C) at FTB-030 July

**Projected Record of Decision (ROD)/Decision Document (DD) Approval Dates:** To be determined

**Projected Construction Completion Date of IRP:** 2008

**Schedule for Next Five Year Review:** Unknown

**Estimated Completion Date of IRP (including LTM phase):** 2008

**FORT BUCHANAN IRP SCHEDULE**  
(Based on current funding constraints)

AEDB-R#	PHASE	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15+
SITE WIDE INV.	RFI/CMS									

## ***Prior Years Funds***

**Total Funding up to FY04: \$486K**

***(may be listed by project instead of site)***

<b>Year</b>	<b>Site Information</b>	<b>Expenditures</b>	<b>FY Total</b>
<b>FY05</b>	RFI Site Wide Inv.	\$160.58K	<b>\$160.58 K</b>

***Total Prior Year Funds: \$646.58K***

## ***Current Year Requirements***

<b>Year</b>	<b>Site Information</b>	<b>Expenditures</b>	<b>FY Total</b>
<b>FY06</b>	RFI Site Wide Inv.	\$399.15K	<b>\$399.15K</b>

***Total Future Requirements: \$377K***

***Total IRP Cost (from inception to completion of the IRP): \$1,422.73K***

# FORT BUCHANAN

## Military Munitions Response Program

**Total AEDB-R MMRP Sites / AEDB-R sites with Response Complete:** 2/0

**AEDB-R Site Types**

1 Small Arms Range                      1 Firing Range

**Most Widespread Contaminants of Concern:** MEC, MC, Metals

**Media of Concern:** Soil, Groundwater

**Completed REM/IRA/RA:**

None

**Total MMRP Funding**

Prior years (up to FY05):	\$0
Current Year (FY06):	\$0
Future Requirements (FY07+):	<u>\$6,303,000</u>
Total:	\$6,303,000

**Duration of MMRP**

Year of MMRP Inception: 2002

Year of MMRP RC: 2017

Year of MMRP Completion Including LTM: 2047

# MMRP Contamination Assessment

## ***MMRP Contamination Assessment Overview***

Two MMRP sites have been identified at Fort Buchanan.

## ***MMRP Cleanup Exit Strategy***

The installation plans to complete the SI by 2007 and execute follow on phases/actions as required in the individual site cleanup strategies.

### **1997**

- Archive Search Report, USACE St. Louis District, October

### **2003**

- Preliminary Assessment, Phase 3 Army Closed, Transferring, and Transferred Ranges/Sites Inventory for, Fort Buchanan



# FORT BUCHANAN

## Military Munitions Response Program Site Descriptions

# FTB-001-R-01

## CAMP BUCHANAN TRAINING AREA

### SITE DESCRIPTION

This former training area consisted of a 190-acre 600 yard range used to train with mortars. It is located on the eastern boundary of Fort Buchanan. It is believed both live and practice mortars were used on the range. Small arms were also used on this range. It was actively used from 1923 to 1940. The range had three firing points and a target butt oriented towards the hills to the north of Fort Buchanan that served as a buffer zone. The training area was destroyed during the expansions of the fort in early 1940s. A golf course, a baseball field, and some buildings were built on the property once occupied by the training area and are still in use today. There have been two incidents where mortars have been found inside the former range area. Two mortars were found in 1995 on the baseball field and one mortar round was found in 2002 on the border of the former range area near a fence. The suspected munitions were turned over to a Navy Explosive Ordnance Disposal team out of Naval Station Roosevelt Roads and they took responsibility for disposing of the items. Fort Buchanan was listed as a BRAC site in 1995 at which time a BRAC AEDB-R site was opened concerning the 1995 incident. The AEDB-R flag included the MEC/MC clean up. When Fort Buchanan was removed from the BRAC list at the end of 1997, the AEDB-R site was closed out and the site was listed as response complete. Yet, no comprehensive MEC/MC investigation was ever completed.

### STATUS

**REGULATORY DRIVER:** CERCLA

**RISK ASSESSMENT CODE (RAC) SCORE:** 1 - Serious

**CONTAMINANTS OF CONCERN:** MEC, MC, Metals

**MEDIA OF CONCERN:** Soil, Groundwater

Phases	Start	End
PA .....	200204 .....	200305
SI .....	200610 .....	200709
RI/FS .....	201110 .....	201209
RD .....	201510 .....	201609
RA(C) .....	201610 .....	201709
LTM .....	201710 .....	204709

**RC DATE:** 201709

### CLEANUP STRATEGY

An installation wide SI and Archive Search Report will be assigned to this site. An RI/FS including the installation of groundwater monitoring wells will be completed followed by excavation and off-site waste transportation and disposal.

# FTB-002-R-01 PUNTA SALINAS RIFLE RANGE

## SITE DESCRIPTION

This site consists of a 99 acre rifle range where only small arms were used during Korean and Vietnam Wars. It is located on beachfront property and is currently a public beach/recreation area.

## CLEANUP STRATEGY

An installation wide SI will be assigned to this site. An RI/FS including the installation of groundwater monitoring wells will be completed.

## STATUS

**REGULATORY DRIVER:** CERCLA

**RAC SCORE:** 5 – Negligible Risk

**CONTAMINANTS OF CONCERN:**  
MEC, MC, Metals

**MEDIA OF CONCERN:** Soil,  
Groundwater

<b>Phases</b>	<b>Start</b>	<b>End</b>
PA .....	200305.....	200309
SI.....	201509.....	201610
RI/FS.....	201611.....	201710

**RC DATE:** 201710

***Initiation of MMRP:*** 2002

***Past Phase Completion Milestones***

**2003**

- PA Completed

***Projected ROD/DD Approval Dates:*** 2012 & 2017

***Projected Construction Completion:*** 2017

***Schedule for Five Year Reviews:*** Unknown

***Estimated Completion Date of MMRP including LTM:*** 2047

**FORT BUCHANAN MMRP SCHEDULE**  
(Based on current funding constraints)

AEDB-R#	PHASE	FY07	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15+
FTB-001-R-01	SI									
	RI/FS									
	RD									201609
	RA(C)									201709
	LTM									204709
FTB-002-R-01	SI									201610
	RI/FS									201710

## *Prior Years Funds*

**Total Funding up to FY04: \$0K**

*(may be listed by project instead of site)*

Year	Site Information	Expenditures	FY Total
FY05			\$0K

**Total Prior Year Funds: \$0K**

## *Current Year Requirements*

Year	Site Information	Expenditures	FY Total
FY06			\$0K

**Total Future Requirements: \$6,303K**

**Total IR Program Cost (from inception to completion of the IRP): \$6,303K**

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## Community Involvement

Fort Buchanan does not currently have a RAB. A RAB was formed in 1995 during the BRAC initiative, however it was disbanded in 2000 when the BRAC process concluded and Fort Buchanan did not have any active restoration sites. Based on the results of the Phase I RFI a public involvement plan will be written.